

FINAL REPORT

Interim As We Heard It Report

City of Cornwall Archaeological Management Plan

June 6, 2022

Submitted to:

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(Image Credit: WSP-Golder)

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1 Introduction

This Interim “As We Heard It” Report (“Report”) presents a summary of the feedback received from meetings held with Indigenous communities and external agencies and organizations, and the community through the first Public Open House held on May 5, 2022. These initial meetings and Public Open House were held during Spring 2022 as part of the ongoing community consultation process being undertaken by the City of Cornwall in support of the development of their first Archaeological Management Plan (“AMP”). The purpose of the meetings and Public Open House that were held throughout Spring 2022 was to introduce the project, present the key recommendations of the Draft Research and Background Report, and obtain feedback, or through written comments submitted to City staff and the City’s consultant, WSP-Golder. The feedback received will be considered in the preparation of the Final Research and Background Report and Draft AMP.

2 Project Overview

The City of Cornwall is currently undertaking the development of its first Archaeological Management Plan (“AMP”). The purpose of the AMP is to establish a provincially compliant and municipally established best practice framework to ensure the identification, evaluation and conservation of the City of Cornwall’s archaeological resources for the future. The AMP will outline policies, programs and strategies to protect known and potential archaeological resources, as well as an Indigenous Engagement Protocol to be developed in consultation with local Indigenous communities. With an AMP available as a planning tool, the City of Cornwall will be able to manage known archaeological resources and identify where archaeological assessments should be required in the development process. The lands within the City of Cornwall municipal boundary are part of the AMP study area. The City’s project webpage is found at (<https://www.cornwall.ca/en/do-business/archaeological-management-plan.aspx>). All project documents will be posted on this website.

The City of Cornwall Official Plan was adopted by Council on October 23, 2017, and was approved by the Ministry of Municipal Affairs and Housing on April 11, 2018. The main purpose of the City’s Official Plan is to provide a policy framework to guide future land use and physical development within Cornwall, and to inform planning decisions over a 20-year planning period, to the year 2036.

Section 10 of the City of Cornwall’s Official Plan contains policies related to Cultural Heritage Resources. “Cultural Heritage Resources” are defined as “buildings, structures, monuments or artifacts of cultural heritage value or interest as well as areas of unique, representative or effective urban composition, streetscape, landscape or archaeological value or interest”. In addition, Section 10.3.11 sets out policy direction for the review of areas of archaeological potential within the City of Cornwall. The Official Plan provides that the City may undertake the preparation of an AMP for all or a portion of the City, as well as an Indigenous community consultation protocol.

As part of the consultation program for the AMP project, the City has conducted outreach to a number of groups with interests in the AMP outcomes, including: Indigenous communities, external technical agencies, local groups/organizations, and developers who are currently active in the Cornwall area. Throughout the project, a number of public events will be held in-person (or online depending on COVID-19 protocols in place) to allow an opportunity for the community to learn about the AMP project, important milestones, and outcomes.

The AMP project commenced in January 2022 and is anticipated to be completed by Winter 2023. The project process is illustrated in **Figure 1**. The Draft AMP is anticipated to be publicly released in late Summer 2022. Following its release, a second round of meetings with Indigenous communities will be held, as well as a second Public Open House to present the Draft AMP. This Report will be updated to summarize the input received from those events and the Final “As We Heard It” Report will be posted on the City’s project webpage.

Figure 1: AMP Project Process and Timeline



2.1 Draft Research and Background Report (March 2022)



A Draft Research and Background Report (“Draft Background Report”) was prepared by WSP-Golder in March 2022, which provides the background research to support the creation of the AMP. The objectives of the Draft Background Report are to:

- 1) Provide an overview of all relevant provincial policy and legislation relevant to the management of archaeological resources in the City of Cornwall;
- 2) Review all of the municipal practices and policies in place at the City of Cornwall that affect the management of archaeological resources;
- 3) Outline standard practices and policies for engagement with Indigenous communities;

- 4) Summarize the City of Cornwall development planning review process; and
- 5) Provide recommendations for the forthcoming City of Cornwall Archaeological Management Plan.

The Draft Research and Background Report is available to view at the City's project webpage (https://www.cornwall.ca/en/do-business/resources/Cornwall-AMP_Draft-Research-and-Background-Report_March-2022.pdf).

3 Engagement to Date

This section provides an overview of the engagement undertaken to date for the AMP, in coordination with City of Cornwall staff.

3.1 Public Open House #1

A Public Open House was held on May 5, 2022 at Cornwall Civic Complex, 100 Water Street East, Cornwall, ON (**Figure 2** and **3**). This was the first public touchpoint as part of the consultation program for the AMP. The purpose of the Public Open House was to provide an introduction and overview of the project to the community, present the key recommendations of the Draft Research and Background Report, and obtain feedback and respond to questions from the attendees.

Figure 2: Public Open House held at Cornwall Civic Complex (May 5, 2022) (Image Credit: WSP-Golder)



Figure 3: Public Open House Presentation Area (May 5, 2022) (Image Credit: WSP-Golder)



3.1.1 Participants and Approach

The Notice of the Public Open House was posted on the City's project webpage on April 21, 2022, and advertised through the City's social media. The Notice was also published in the Standard-Freeholder and Seaway News the week of April 25, 2022. An email notification was also circulated to local developers, a group whom City staff identified should receive updates on the project as the future AMP will have implications for future development applications and process. It was noted on the Notice that the display boards, presentation, and the Online Survey would be made available on the City's webpage following the Public Open House.

The agenda for the Public Open House included a(n):

- presentation by the City's consultant, WSP-Golder, which included: project team introductions, an overview of the AMP project, process and timeline, the public consultation process and milestones to date, an overview of the Draft Research and Background Report and its recommendations, and next steps.
- open question and answer period where Public Open House participants could ask questions and provide comments directly to the project team.
- display boards showing information on the AMP project, as well as information and artifacts related to archaeology in Ontario.

- opportunity for Open House participants to complete the Public Survey. Hard copies of the survey were distributed to Open House participants.

All presentation materials were made available in English. Twelve (12) people attended the Public Open House. Following the event, the following materials were posted on the City’s project webpage at <https://www.cornwall.ca/en/do-business/archaeological-management-plan.aspx>.

- Public Open House Presentation at https://www.cornwall.ca/en/do-business/resources/Final_Cornwall-AMP_POH-1-Presentation_May-5-2022.pdf (posted May 6, 2022). The presentation is included as **Appendix A** of this Draft Report; and
- Online Public Survey – available from Friday May 6, 2022 to Sunday May 29, 2022 to receive input from members of the community who were unable to attend the Public Open House. The Online Public Survey was comprised of the same questions that were posed in the Public Survey provided at the Public Open House.

3.1.2 Summary of Input

Table 1 provides a summary of the input and comments received from the community at the Public Open House on May 5, 2022.

Table 1: Summary of Feedback Received at the Public Open House (May 5, 2022)

Theme	Community Comments
Archaeological Assessment Process	<ul style="list-style-type: none"> • Clarification sought on the triggers for an archaeological assessment for new development.
City of Cornwall Commitment to Protection of Archaeological Resources	<ul style="list-style-type: none"> • Support for the City to implement the recommendations set out in the future AMP. • Support for the City to maintain regular updates and review of the AMP, once endorsed by City Council.
Marine Archaeology	<ul style="list-style-type: none"> • Interest in whether the scope of the AMP project will cover the limits of the Raisin River.

3.2 Public Survey

The Online Public Survey, hosted through Survey Monkey, was available from May 6, 2022 to May 29, 2022, to provide an opportunity for those who could not attend the Public Open House. As previously noted, the Online Public Survey included the same questions as included in the Public Survey distributed at the Public Open House. The Draft Research and Background Report and Public Open House presentation were made available on the project webpage to provide additional information to help respondents complete the survey.

A combined total of 42 responses were received on the Online Public Survey and hard copy Public Survey. This section provides a summary analysis of responses received, and detailed responses are provided in **Appendix B**.

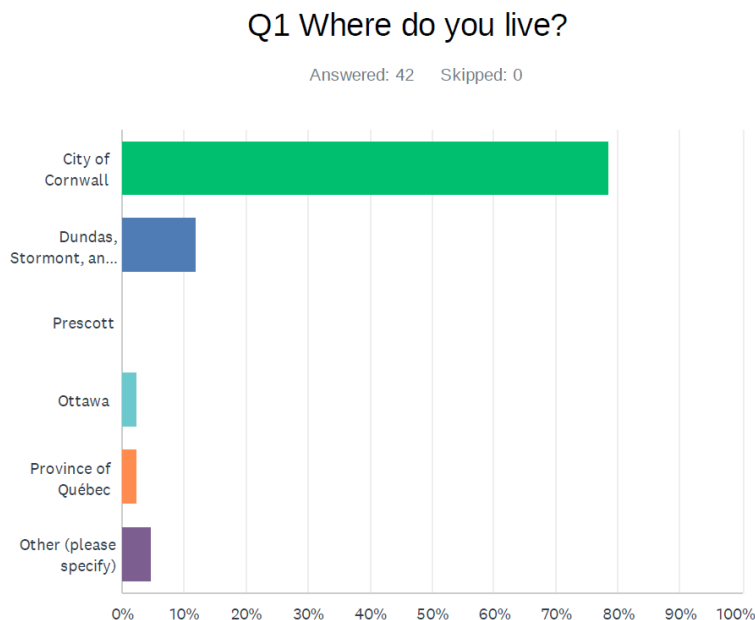
The survey responses will help inform the preparation of the Draft AMP.

3.2.1 Respondent Demographics

Question 1: Where do you live?

The majority of survey respondents live in the City of Cornwall (78.5%), while other respondents indicated they live in Dundas, Stormont, and Glengarry (12%), Other – Akwesasne (5%), Ottawa (2.5%), and Québec (2.5%).

Figure 4: Question 1 (Multiple Choice) - Where do you live?



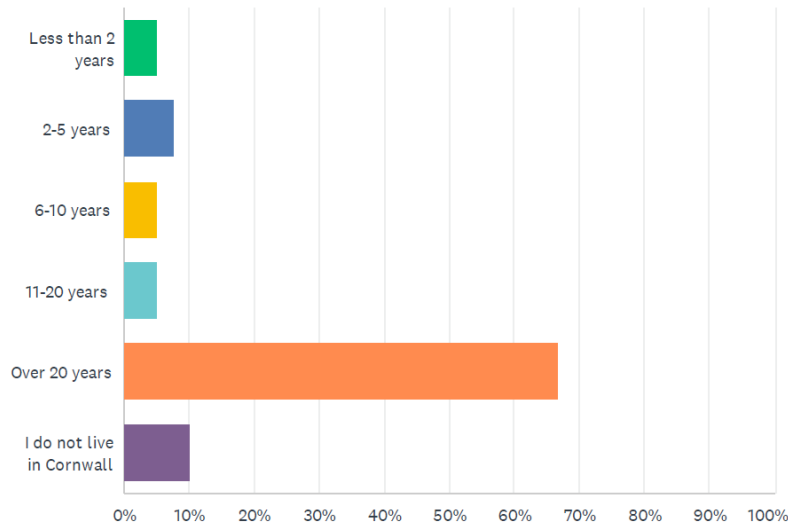
Question 2: If you live in Cornwall, how long have you been a resident?

The majority of respondents indicated they have lived in Cornwall for over 20 years (67%).

Figure 5: Question 2 (Multiple Choice) - If you live in Cornwall, how long have you been a resident?

Q2 If you live in Cornwall, how long have you been a resident?

Answered: 39 Skipped: 3



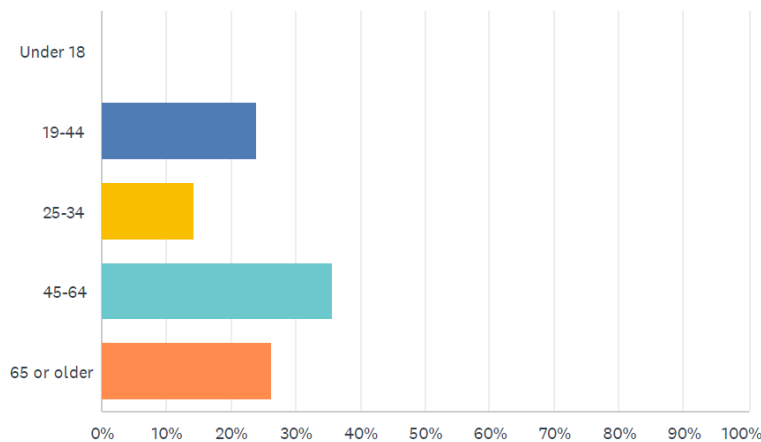
Question 3: What is your age range?

Survey respondents indicated their age ranges as being: between 19-44 (24%); 25-34 (14%); 45-64 (36%); and 65 or older (26%).

Figure 6: Question 3 (Multiple Choice) - What is your age range?

Q3 What is your age range?

Answered: 42 Skipped: 0



3.2.2 Archaeology in Cornwall

Question 4: An archaeological resource is a physical object or feature that has cultural heritage value or interest. The term may refer to artifacts and archaeological sites. Archaeological sites in Ontario include Indigenous camps and villages, pioneer homes, burial grounds, shipwrecks, and other evidence of past human activity. What archaeological aspects of Cornwall would you like to see showcased by the City?

Survey respondents were asked to provide input on the types of archaeological and cultural heritage aspects that they would like to see showcased by the City of Cornwall. Respondents provided multiple suggestions, as shown in **Table 2**.

Table 2: Question 4 - Open-ended Responses

Question: “What archaeological aspects of Cornwall would you like to see showcased by the City?”	
Comment Theme:	Number of Respondents:
Indigenous artifacts / collections	8
Indigenous camps and villages	6
Euro-Canadian artifacts / collections	6
Historical buildings, National Historic Sites	5
Support for all types / aspects	4
Waterfront areas and artifacts	4
Burial grounds, cemeteries	3
Shipwrecks	2
Industrial heritage	2
Opposed	2
Pioneer homes	1
French-Canadian artifacts / collections	1

Question 5: How should the City prioritize the following functions with respect to archaeology? Please rank from Very Important to Not Important.

As shown in **Figure 7**, respondents ranked the types of archaeological aspects in Cornwall they would like to see showcased by the City from Very Important to Not Important. The weighted average of responses showed that the strongest support was received for promoting the City’s archaeological resources.

Figure 7: Question 5 (Ranked Response) - What archaeological aspects of Cornwall would you like to see showcased by the City? Please rank from Very Important to Not Important.

	VERY IMPORTANT	IMPORTANT	MODERATELY IMPORTANT	SLIGHTLY IMPORTANT	NOT IMPORTANT	TOTAL	WEIGHTED AVERAGE
Preserve existing archaeological resources.	60.00% 24	32.50% 13	5.00% 2	0.00% 0	2.50% 1	40	1.52
Preserve municipal records and historical documents.	60.00% 24	32.50% 13	7.50% 3	0.00% 0	0.00% 0	40	1.48
Educate the public about the City's archaeological resources.	40.00% 16	37.50% 15	15.00% 6	2.50% 1	5.00% 2	40	1.95
Identification of new archaeological resources.	45.00% 18	45.00% 18	2.50% 1	2.50% 1	5.00% 2	40	1.77
Promoting the City's archaeological resources.	27.50% 11	40.00% 16	22.50% 9	2.50% 1	7.50% 3	40	2.23
Development of an Indigenous Engagement Protocol for archaeological assessments related to municipal development projects.	52.50% 21	22.50% 9	12.50% 5	7.50% 3	5.00% 2	40	1.90

Question 6: Are there areas in Cornwall that you would like to be considered to be highlighted and featured in the AMP digital mapping?

In response to whether there are areas in Cornwall that respondents would like to see highlighted and featured in the AMP digital mapping, the majority of respondents indicated that they were “Not Sure” (61%) while some respondents (32%) provided suggestions, which are summarized in **Table 3**.

Table 3: Question 6 - Open-ended Responses

Question: “What archaeological aspects of Cornwall would you like to see showcased by the City?”	
Comment Theme:	Number of Respondents:
Marine (Cornwall Canal, waterfront, old streams)	4
Designated sites and buildings	2
Industrial heritage	2
Other	2
Original shoreline of St. Lawrence River	1

Question: “What archaeological aspects of Cornwall would you like to see showcased by the City?”	
Comment Theme:	Number of Respondents:
Square Mile (Original Cornwall Town plot)	1
Support	1

Question 7: What additional types of tools would you like to see established to encourage the protection of archaeological resources in Cornwall? Select all that apply.

When asked about the types of tools that could be established to encourage the protection of archaeological resources in Cornwall, survey respondents were generally in favour of:

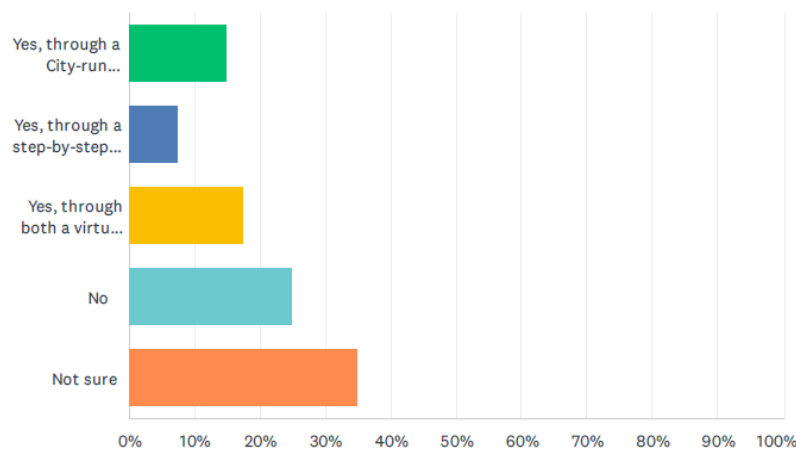
- Public information on the existing archaeological resources in Cornwall and their community/historical benefits (78%);
- Establishment of a consistent approach for engaging with Indigenous communities for archaeological assessments, prior to development or infrastructure projects (e.g. road projects) (63.5%); and
- Public information on the implications of the discovery of archaeological resources on a property (61%).

Question 8: Would you be interested in receiving training on the new AMP once it is approved by City Council?

Figure 8: Question 8 (Multiple Choice) - Would you be interested in receiving training on the new AMP once it is approved by City Council?

Q8 Would you be interested in receiving training on the new AMP once it is approved by City Council?

Answered: 40 Skipped: 2



3.3 Input from Indigenous Communities

The Crown has a duty to consult with Indigenous communities on issues that may affect Section 35 Aboriginal and treaty rights of the Aboriginal peoples of Canada under the Constitution Act, 1982, and land claims. Although the Duty to Consult is ultimately the responsibility of the Province, procedural aspects of this duty have been delegated to municipalities in land use planning matters where the use of land or natural resources could be impacted. The Provincial Policy Statement, 2020 recognizes the importance of consulting with Indigenous communities on planning matters as does the City of Cornwall's Official Plan (Adopted October 23, 2017).

Engagement with Indigenous communities and the consideration of their interests when identifying, protecting and managing archaeological and cultural heritage resources is part of the municipality's responsibilities under the Planning Act and the Provincial Policy Statement. Meaningful engagement seeks to build a mutual understanding of issues, expectations, and opportunities for solutions and partnership in identifying and assessing archaeological sites (MHSTCI 2011b). Early engagement is encouraged, and it should be recognized that each community will have their own distinct interests, knowledge, and capacity to participate in engagement.

Identifying the communities with potential interest in development projects depends on the project specific location and whether it falls within a community's traditional territory, who inhabited the area over time, whether the project falls within established or asserted treaty areas, and, when it can be inferred, the cultural affiliation of the site. Indigenous communities with ties to the general region of the City of Cornwall include the Mohawk Council of Akwesasne (MCA), Huron-Wendat First Nation, and the Métis Nation of Ontario (MNO).

Initial outreach to the MCA, Huron-Wendat First Nation, and the MNO was conducted in March 2022 to inform each community of project initiation and to seek input on whether and how they would like to be engaged and consulted. At the time of writing this Interim As We Heard It Report, the MCA had indicated their interest in the AMP and requested they be engaged throughout the project process.

3.3.1 Mohawk Council of Akwesasne



Source: Mohawk Council of Akwesasne

On May 18, 2022, City of Cornwall staff and WSP-Golder met with staff of the MCA's Aboriginal Rights and Research Office (ARRO) on the community's land in Kana:takon, Akwesasne, QC. ARRO staff were also in attendance at the Public Open House on May 5, 2022.

The MCA's Environment Program, along with the Aboriginal Rights and Research Office (ARRO) is mandated with ensuring the protection and preservation of archaeological resources and cultural properties within the jurisdiction of the MCA. ARRO also assists the

Mohawk Council office and members of the community with research related to land claims, border issues, and archaeology, among others.

The purpose of the meeting was to provide introductions with the project team and ARRO staff, discuss the AMP, and its objectives, and the development of the Indigenous Engagement Protocol.

The following topics were discussed at the meeting:

- Inclusion of the MCA land acknowledgement to be referenced by the City of Cornwall at future meetings;
- Land administration and mapping: confirmation of MCA-owned lands located within the City of Cornwall municipal boundary;
- MCA Cultural Properties Protocol (August 2015);
- Identification of Native American Site Monitor to be present at site visits and field work on behalf of MCA and ARRO;
- Considerations for the Draft AMP Indigenous Engagement Protocol, including protocol on public (City-led) and private land development; and
- Receipt of questions or comments from ARRO staff on the Draft Research and Background Report and AMP in general.

3.4 Input from External Agencies and Stakeholder Groups

On April 14, 2022, a virtual meeting was held with external technical agencies and stakeholder groups, that were identified in the AMP Consultation Strategy (February 9, 2022) as potentially having significant interest in the AMP outcomes. In order to demonstrate transparency and support AMP outcomes, this group will be engaged at key project junctures to present key recommendations and options and gain targeted feedback.

Relevant external technical agencies and stakeholder groups that have provided input to date and/or participated in the meeting held on April 12, 2022 include:

- Archaeology and History Branch, Parks Canada;
- Archaeology Programs Unit, Ministry of Heritage, Sport, Tourism, and Cultural Industries (MHSTCI);
- Heritage Programs Unit, MHSTCI;
- Raisin River Conservation Authority (RRCA);
- Heritage-Patrimoine Cornwall; and
- Cornwall Community Museum.

3.4.1 Summary of Input

Table 4 summarizes the feedback received from external technical agencies and stakeholder groups on the Draft Background Report (March 2022) in Spring 2022.

Table 4: Summary of Input Received from External Agencies and Stakeholder Groups

Theme	Agency / Stakeholder Group Comments
Marine Archaeology	<ul style="list-style-type: none"> • Interest in including waterways in the AMP mapping / modeling. • Clarification requested on whether historic watercourses will be reviewed and included in the AMP.
Artifact Collections	<ul style="list-style-type: none"> • Suggestion that the City consider inclusion of artifact collections, especially as the City has a municipal museum (i.e. Cornwall Community Museum) that has been engaged in the AMP.
Indigenous Engagement	<ul style="list-style-type: none"> • Noted that the MHSTCI's Engaging Aboriginal Communities in Archaeology draft technical bulletin (2011) does not include updated requirements for engagement with Indigenous communities. Suggestion for the City to exceed MHSTCI requirements as the Mohawk Council of Akwesasne are located adjacent to the City.
Public Awareness and Education	<ul style="list-style-type: none"> • Opportunity for public awareness and education for City to work with MHSTCI to discuss the identification and location of archaeological sites that have been fully excavated and/or exist in municipal lands (not at risk).
Federal-Municipal Liaison	<ul style="list-style-type: none"> • Suggestion that the Research and Background Report reference appropriate federal directives / processes. • Suggestion that the AMP outline the process for liaising with Federal government bodies given the significant Federal presence in Cornwall.

3.5 Cornwall 1784: A Celebration of Friendship

On May 22, 2022, the City of Cornwall hosted a pop-up booth at the first Cornwall 1784: Celebration of Friendship festival that was held at Lamoureux Park. Cornwall 1784: Celebration of Friendship was created and organized by the SDG Historical Society through the Cornwall Community Museum and was held over the May long weekend. The Cornwall 1784 festival hosted approximately 26 organizations and 40 booths displaying equipment, artifacts and information, as well as re-enactments and performances representative of the three cultures that hold significance for Cornwall's past, including: local Indigenous communities, French Canadians, and the Loyalists. Admission is open to the general public and is free of cost.

As shown in **Figure 9**, a pop-up booth included an information display on the AMP project. City and WSP-Golder staff were present to discuss with and distribute paper copies of the Online Survey to passers-by who expressed interest in the AMP. The event provided a tremendous opportunity for City staff to conduct outreach to the community on the AMP.

Figure 9: City of Cornwall Pop-up Booth at Cornwall 1784 (May 21, 2022) (Image Source: WSP-Golder)



4 Next Steps

The next steps in the AMP process will include the finalization of the Research and Background Report as informed by input provided by Indigenous communities, external agencies and organizations, and the public through the first Public Open House held on May 18, 2022 and through the Public Survey. The Final Research and Background Report will be posted on the City's project webpage for information.

The Draft AMP will then be prepared, and it is anticipated that it will be ready for public review in late Summer 2022 at the second Public Open House to be held in Cornwall.

The City of Cornwall would like to thank all of the community members who participated in the Public Open House, Public Survey, and attended Cornwall 1784: Celebration of Friendship.

For more information on the City of Cornwall AMP, please visit the project website at <https://www.cornwall.ca/en/do-business/archaeological-management-plan.aspx>.

Questions and concerns can be directed to:

Alex Gatien, Development Planner – Planning Division, City of Cornwall

Phone: (613) 930-2787 ext. 2365

Email: planning@cornwall.ca

APPENDIX

A PUBLIC OPEN HOUSE #1 PRESENTATION



Archaeological Management Plan
Plan de gestion archéologique

City of Cornwall Archaeological Management Plan

Public Open House #1

Presenters

Stephen Jarrett, Senior Archaeologist, WSP-Golder

Nadia De Santi, Senior Planner, WSP-Golder

Thursday May 5, 2022, 5 pm - 7 pm



Today's Agenda

- 1. Project Team Introductions**
- 2. Project Overview**
 - Project Process
 - Draft Research and Background Report (March 2022)
- 3. Q&A / Feedback**
- 4. Next Steps**

Project Team

City of Cornwall Staff



Mark Boileau	General Manager, Planning, Development & Recreation
Alex Gatien	Development Planner
Lindsay Parisien	Development Planner
Michael Fawthrop	Division Manager, Infrastructure

Consultant Team / WSP-Golder



Helen Moore	Project Manager & Senior Archaeologist
Stephen Jarrett	Senior Archaeologist
Aaron Mior	Senior Marine Archaeologist
Michael Teal	Senior Archaeologist
Nadia De Santi	Senior Planner
Jill MacDonald	Planner
Lindsay Benjamin	Senior Cultural Heritage Specialist
Bojan Radojevic	Senior GIS Technician

Background

An **Official Plan** is a guiding policy document that provides direction on future growth and land use for a community or municipality.

An **archaeological management plan** includes a management framework to ensure the future identification, evaluation and conservation of archaeological resources.

Section 10.11.iv of the City of Cornwall's Official Plan states that the City may choose to prepare an Archaeological Management Plan (AMP).





Study Purpose

The AMP aims to prepare a framework that ensures the identification, evaluation and conservation of Cornwall's archaeological resources.

The AMP will include all of the lands within the City of Cornwall.

Archaeological Resources

Archaeological Resources are objects or features of cultural heritage value or interest. The term may refer to artifacts or archaeological sites.



Indigenous artifacts

Examples:

- Stone tools/lithics
- Ceramics/pottery
- Bone/shell artifacts



Euro-Canadian artifacts

Examples:

- Ceramics
- Glass
- Metals



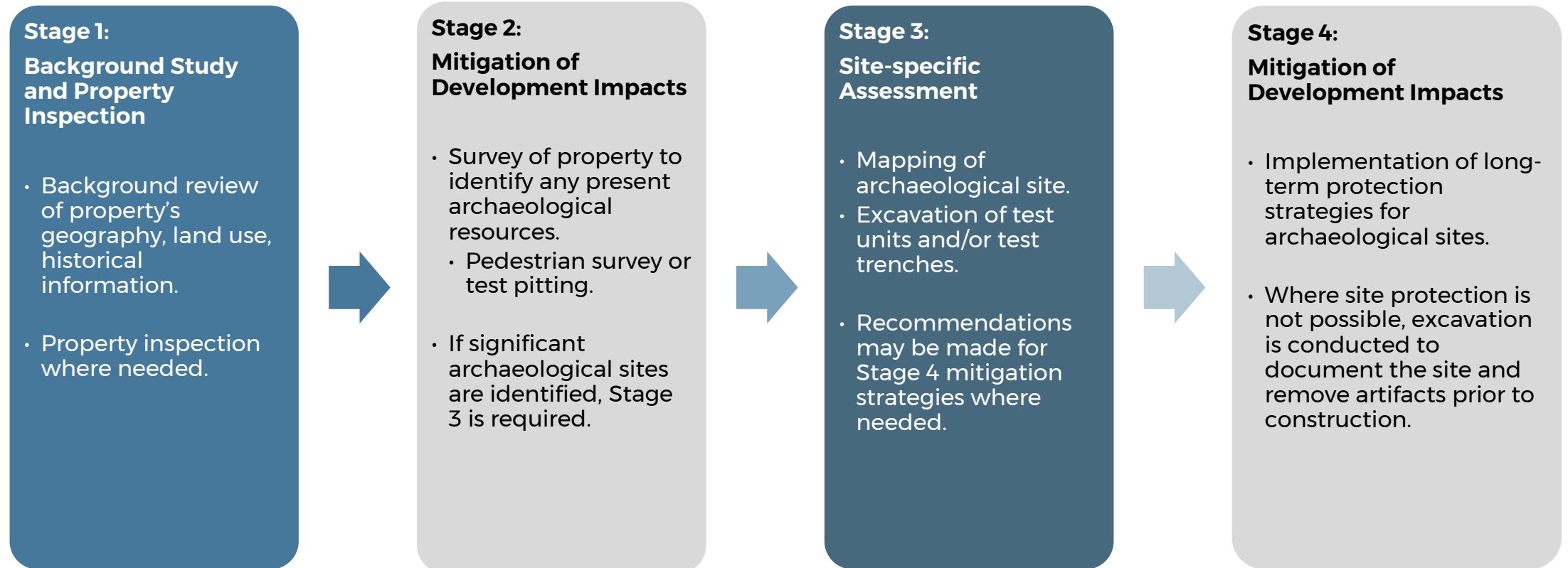
Archaeological sites

Examples:

- Indigenous hunting camps and villages
- Battlefields
- Pioneer homes
- Burial grounds and cemeteries
- Shipwrecks
- Other evidence of past human activity

Archaeological Assessments in Ontario

The archaeological fieldwork process in Ontario has four stages. Not all stages are necessary for all projects.



AMP Objectives

Five Main Objectives:

- 1) To outline policy and protocols for managing archaeological resources;
- 2) To compile known cultural heritage and archaeological evidence;
- 3) To develop an archaeological site potential model;
- 4) To outline an Indigenous Engagement Protocol; and
- 5) To provide recommendations to conserve archaeological resources.



Archaeological Management Plan (AMP) Results

What is the overall goal?

To conserve the City's archaeological resources for future generations.



What will we achieve?

The creation of a planning tool that will inform the City of how to manage both known and potential archaeological resources. Mapping will be a key feature, as it will visually inform of archaeological potential.

What will the AMP do for the City?

- The AMP will provide a clear path for the City when a development application is submitted,
- The AMP will create clarity for both the City and developers as to expectations,
- The AMP will provide the information necessary to the ensure land use decisions comply with provincial legislation.

Project Process

★
We are Here

*Phase 3 – Consultation Program will run concurrently with the other phases throughout the project.



Consultation Program

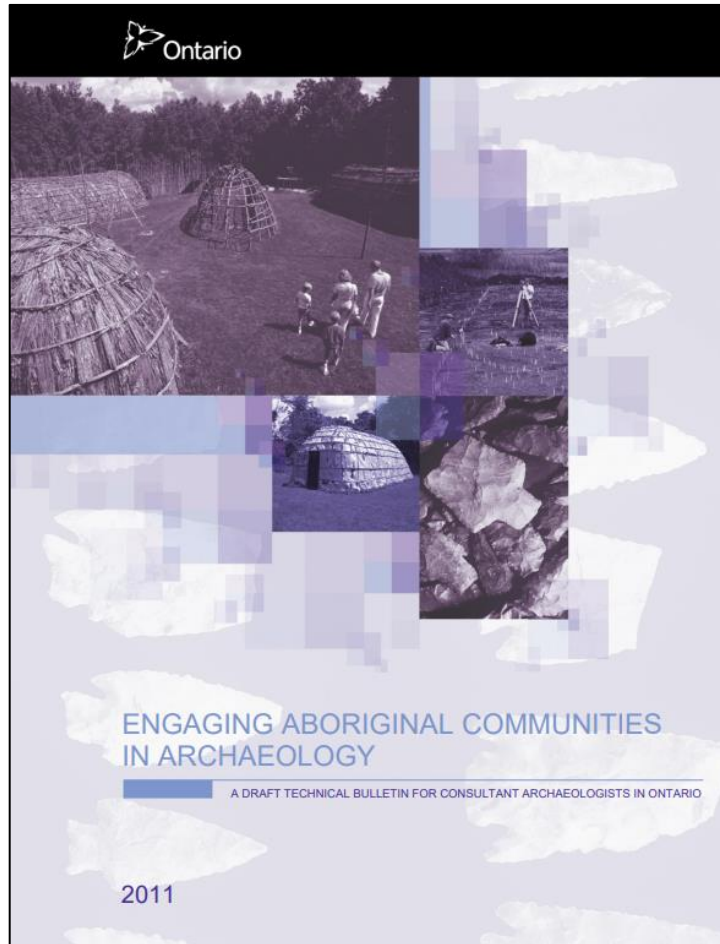
Key Group		Point of Engagement
City of Cornwall	<ul style="list-style-type: none"> • City Council • City Staff • Cornwall Municipal Heritage Committee 	<ul style="list-style-type: none"> • Review of deliverables • Review meetings • Final approval and endorsement of AMP by Council
Members of the Public	<ul style="list-style-type: none"> • City residents • Local development/construction industry 	<ul style="list-style-type: none"> • Public open houses
Technical Agencies	<ul style="list-style-type: none"> • Parks Canada • Ministry of Heritage, Sport, Tourism and Culture Industries (MHSTCI) • Raisin River Conservation Authority (RRCA) 	<ul style="list-style-type: none"> • Circulation of deliverables • Review meetings
Indigenous Communities	<ul style="list-style-type: none"> • Mohawk Council of Akwesasne (MCA) • Huron Wendat Nation • Métis Nation of Ontario (MNO) 	<ul style="list-style-type: none"> • Circulation of deliverables • Review meetings
Other	<ul style="list-style-type: none"> • Cornwall Community Museum 	<ul style="list-style-type: none"> • Circulation of deliverables • Review meetings

Indigenous Engagement

MHSTCI's Engaging Aboriginal Communities in Archaeology draft technical bulletin (2011) sets out requirements for Indigenous engagement.

Engagement is required at Stage 3, although some Indigenous communities are expressing increased interest in being involved at Stages 1 and 2 of the assessment.

In coordination with Indigenous communities and City staff, an **Indigenous Engagement Protocol** will be developed as part of the AMP.



Indigenous Engagement

Throughout the AMP project, individual sessions will be held with Indigenous communities, including the Mohawk Council of Akwesasne.

The purpose of these sessions is to:

- Foster collaboration among City departments, Indigenous communities, external agencies and relevant organizations;
- Build trust between the City, Indigenous communities, and the public;
- Gain informed, meaningful input by providing Indigenous communities with the information and tools they need;
- Build awareness of the importance of the City's AMP and how it will affect future conservations practices of the City's archaeological resources;
- Demonstrate that the City is committed to new engagement approaches and technologies, while providing a range of engagement options to meet the needs of the community; and
- Provide a range of opportunities for the community to be involved and engaged in a manner that is proactive, invested, and true to the objectives.

DRAFT REPORT

Research and Background Report
City of Cornwall Archaeological Management Plan

Submitted to:

Alex Gatien

City of Cornwall
380 Pitt Street
Cornwall, Ontario K6J 3P9

Submitted by:

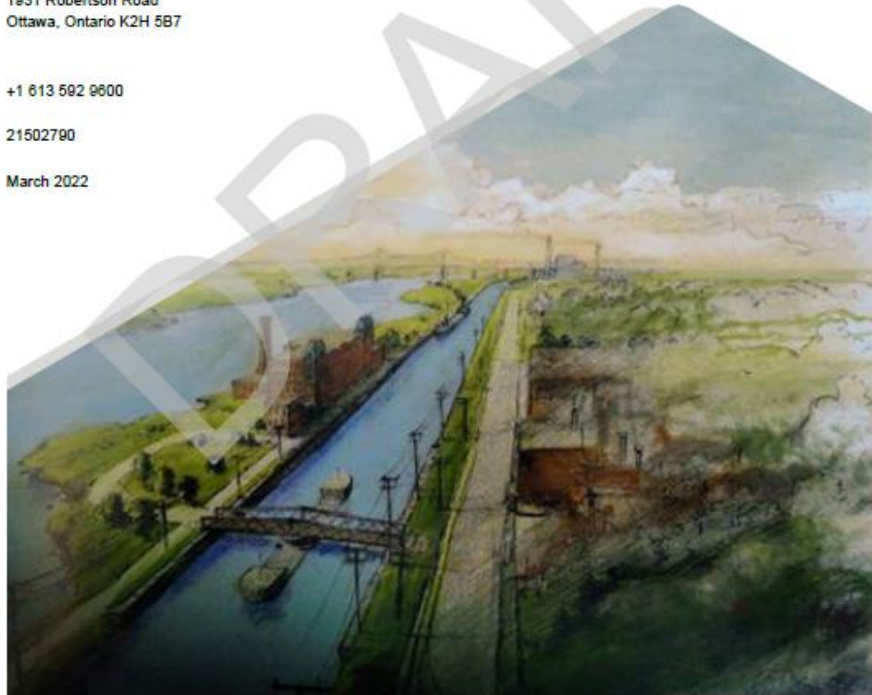
Golder Associates Ltd.

1931 Robertson Road
Ottawa, Ontario K2H 5B7

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21502790

March 2022



Draft Research and Background Report (March 2022)

A Draft Research and Background Report has been prepared to provide a background report to support the AMP.

The Draft Report includes the following:

1. Overview of provincial policy and legislation relevant to the management of archaeological resources in Cornwall;
2. Review of existing municipal policies and practices for management of archaeological resources in Cornwall;
3. Policies and practices for engagement with Indigenous communities;
4. Existing City of Cornwall development review process; and
5. Recommendations for the new AMP.

Draft Recommendations

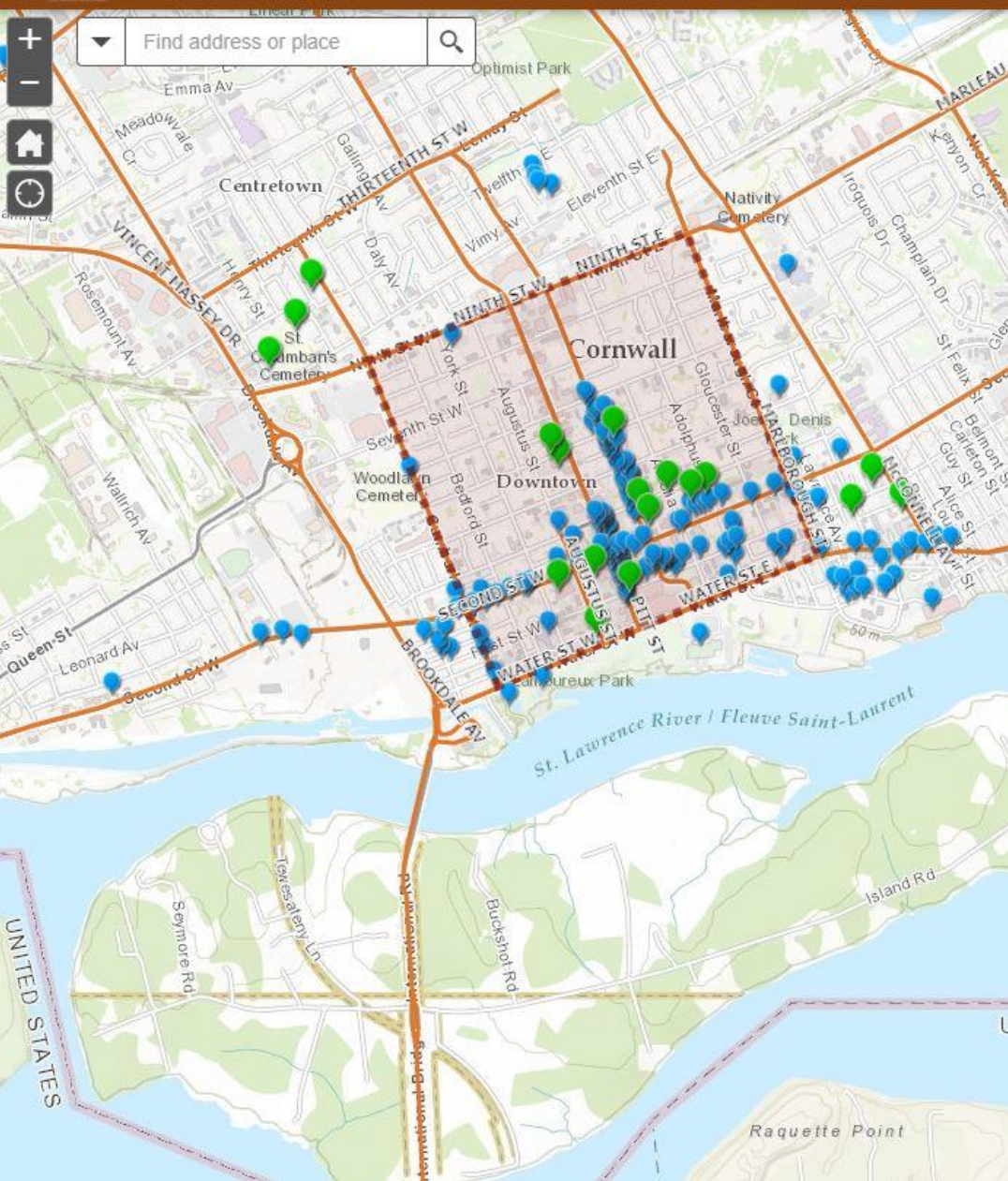
Recommendation #1

Development of an Indigenous Engagement Protocol for archaeological assessments in support of municipal projects to establish a consistent approach to Indigenous engagement.

The Protocol should include:

- Guidance to municipal staff on when Indigenous engagement should occur in the development process; and
- The process for contacting Indigenous communities for engagement.

The Protocol should be developed in consultation with Indigenous communities, including: Mohawk Nation of Akwesasne, Huron Wendat First Nation, and Métis Nation of Ontario.



Draft Recommendations

Recommendation #2

Mapping showing areas of archaeological potential will be developed as part of the AMP. This mapping should be made publicly accessible.

Mapping would serve as a useful resource for City staff, developers, and the public.

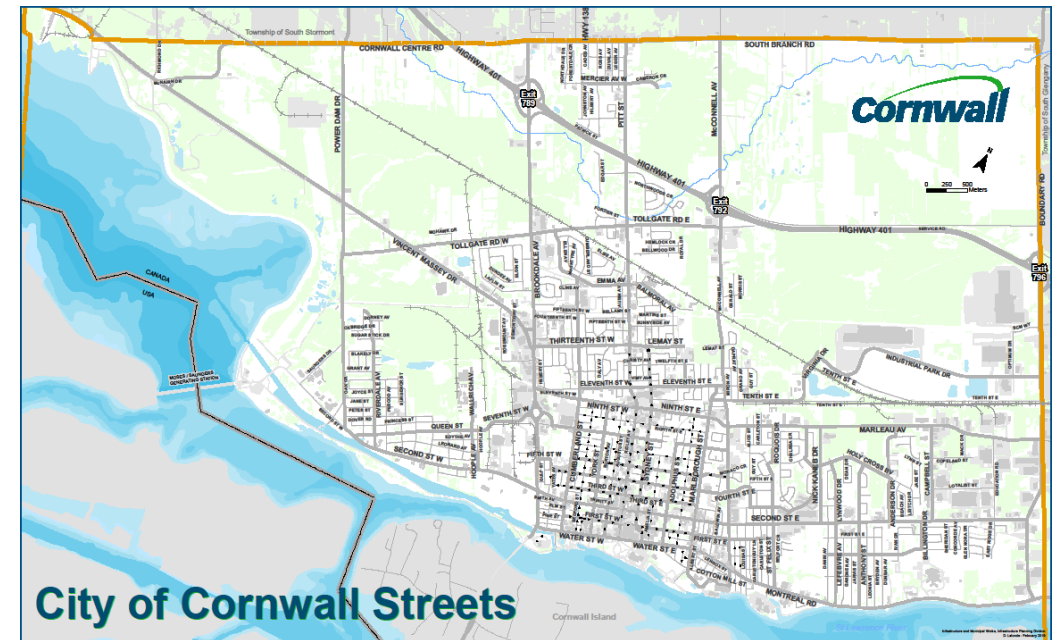
Mapping will provide transparency for where archaeological assessments are required prior to landscape disturbance.

Draft Recommendations

Recommendation #3

As required by MHSTCI, any information showing the locations of registered archaeological sites should be restricted.

Data layers used to create the mapping of areas of archaeological potential will contain sensitive data and should not be made publicly available.

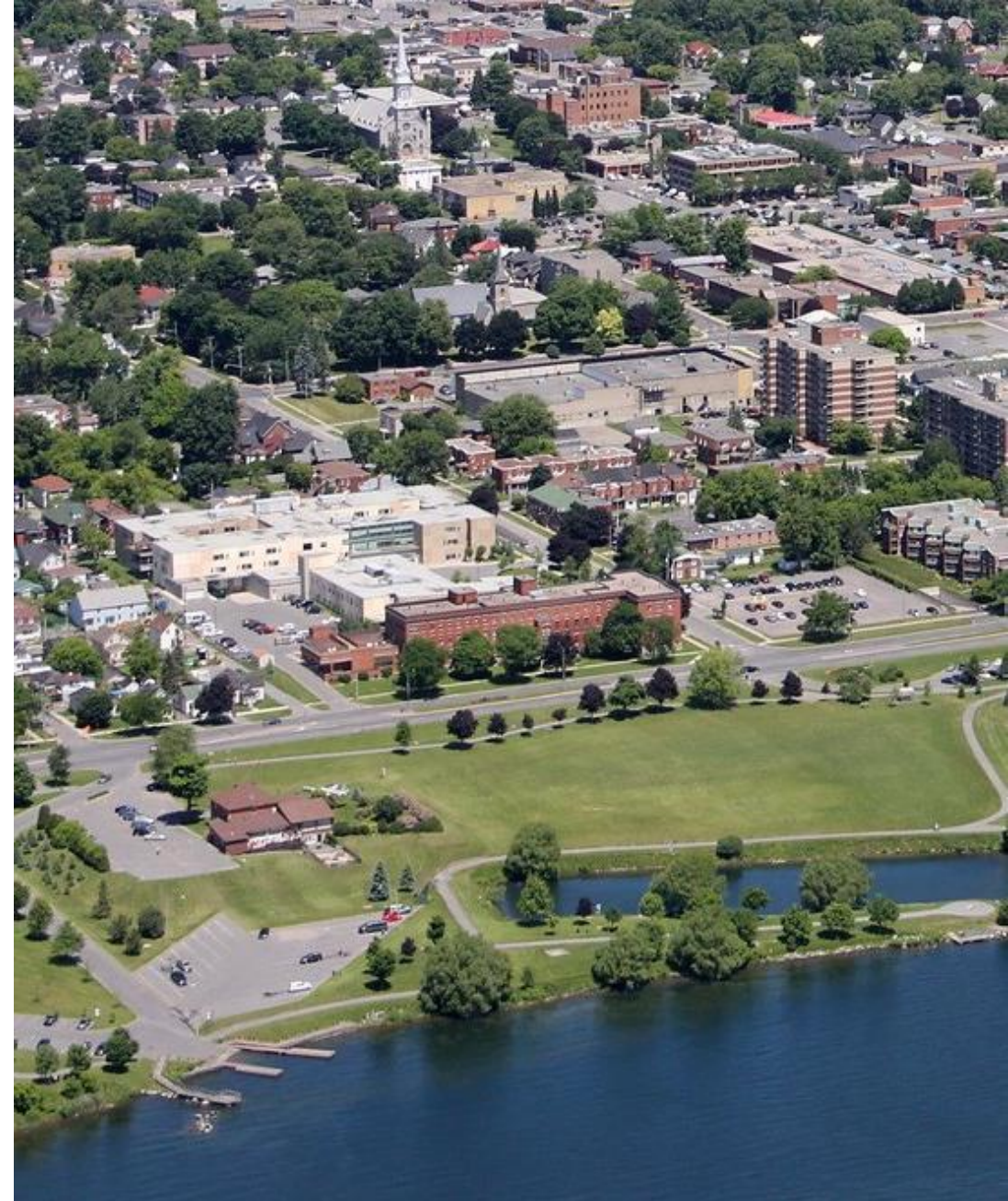


Draft Recommendations

Recommendation #4

The new Cornwall AMP and archaeological potential mapping should be subject to regular review and updates to ensure the document's long-term viability.

Such updates will reflect current criteria for the identification and conservation of archaeological resources as established by MHSTCI.



Next Steps



Your comments on the Draft Research and Background Report and responses to the Public Survey are requested by **Sunday May 29, 2022.**

Please submit your comments and completed Public Survey tonight and leave in the box at the Registration table.

The Public Survey can also be filled in online at: <https://www.surveymonkey.com/r/cornwallamp>

Thank you for your participation today!

Questions? Comments?

Please contact:

Alex Gatien

Development Planner - Department of Planning,
Development and Recreation - Planning Division

Phone: Tel: 613-930-2787 ext/poste: 2365

Email: agatien@cornwall.ca or planning@cornwall.ca

Project Webpage Updates and Survey

<https://www.cornwall.ca/en/do-business/archaeological-management-plan.aspx>

<https://www.surveymonkey.com/r/cornwallamp>



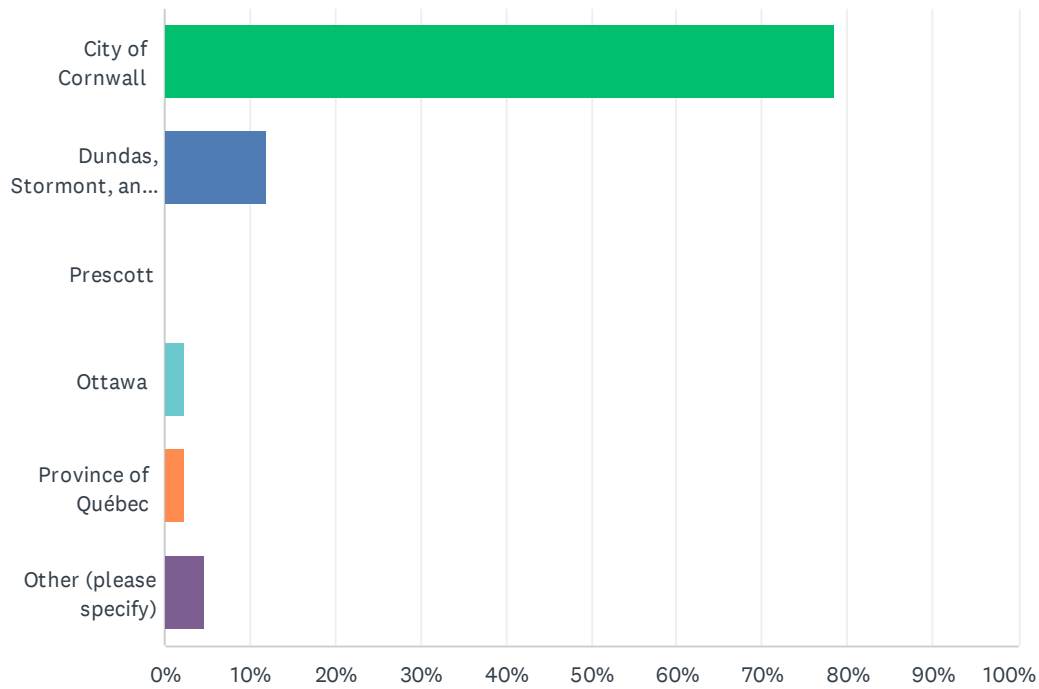
APPENDIX

B

DETAILED SUMMARY OF RESPONSES – ONLINE PUBLIC SURVEY

Q1 Where do you live?

Answered: 42 Skipped: 0

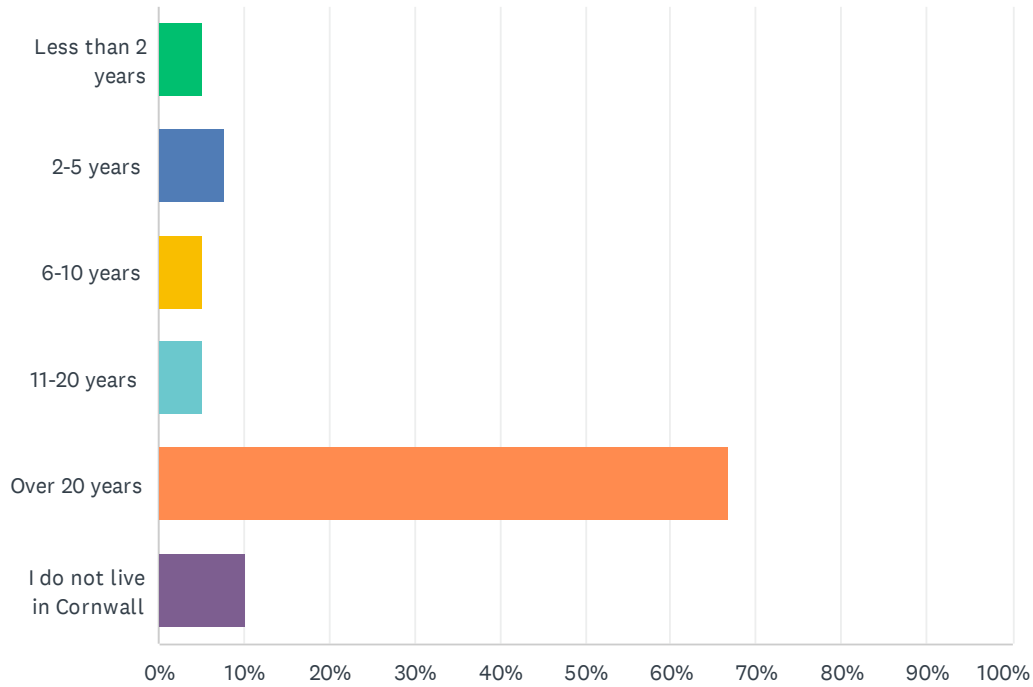


ANSWER CHOICES	RESPONSES
City of Cornwall	78.57% 33
Dundas, Stormont, and Glengary	11.90% 5
Prescott	0.00% 0
Ottawa	2.38% 1
Province of Québec	2.38% 1
Other (please specify)	4.76% 2
TOTAL	42

#	OTHER (PLEASE SPECIFY)	DATE
1	akwasasne	5/30/2022 10:41 AM
2	Akwasasne	5/16/2022 2:04 PM

Q2 If you live in Cornwall, how long have you been a resident?

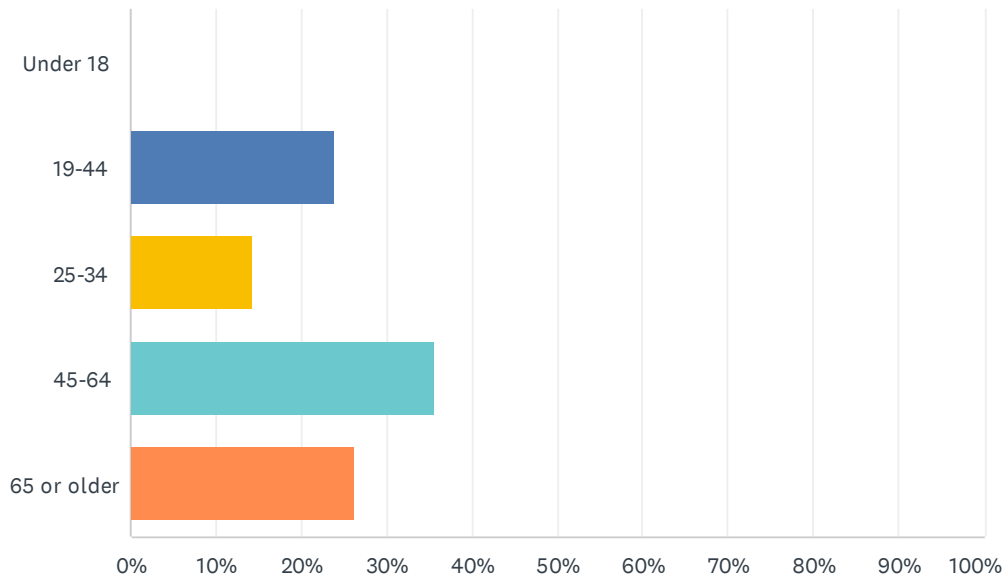
Answered: 39 Skipped: 3



ANSWER CHOICES	RESPONSES
Less than 2 years	5.13% 2
2-5 years	7.69% 3
6-10 years	5.13% 2
11-20 years	5.13% 2
Over 20 years	66.67% 26
I do not live in Cornwall	10.26% 4
TOTAL	39

Q3 What is your age range?

Answered: 42 Skipped: 0



ANSWER CHOICES	RESPONSES	
Under 18	0.00%	0
19-44	23.81%	10
25-34	14.29%	6
45-64	35.71%	15
65 or older	26.19%	11
TOTAL		42

Q4 An archaeological resource is a physical object or feature that has cultural heritage value or interest. The term may refer to artifacts and archaeological sites. Archaeological sites in Ontario include Indigenous camps and villages, pioneer homes, burial grounds, shipwrecks and other evidence of past human activity. What archaeological aspects of Cornwall would you like to see showcased by the City?

Answered: 26 Skipped: 16

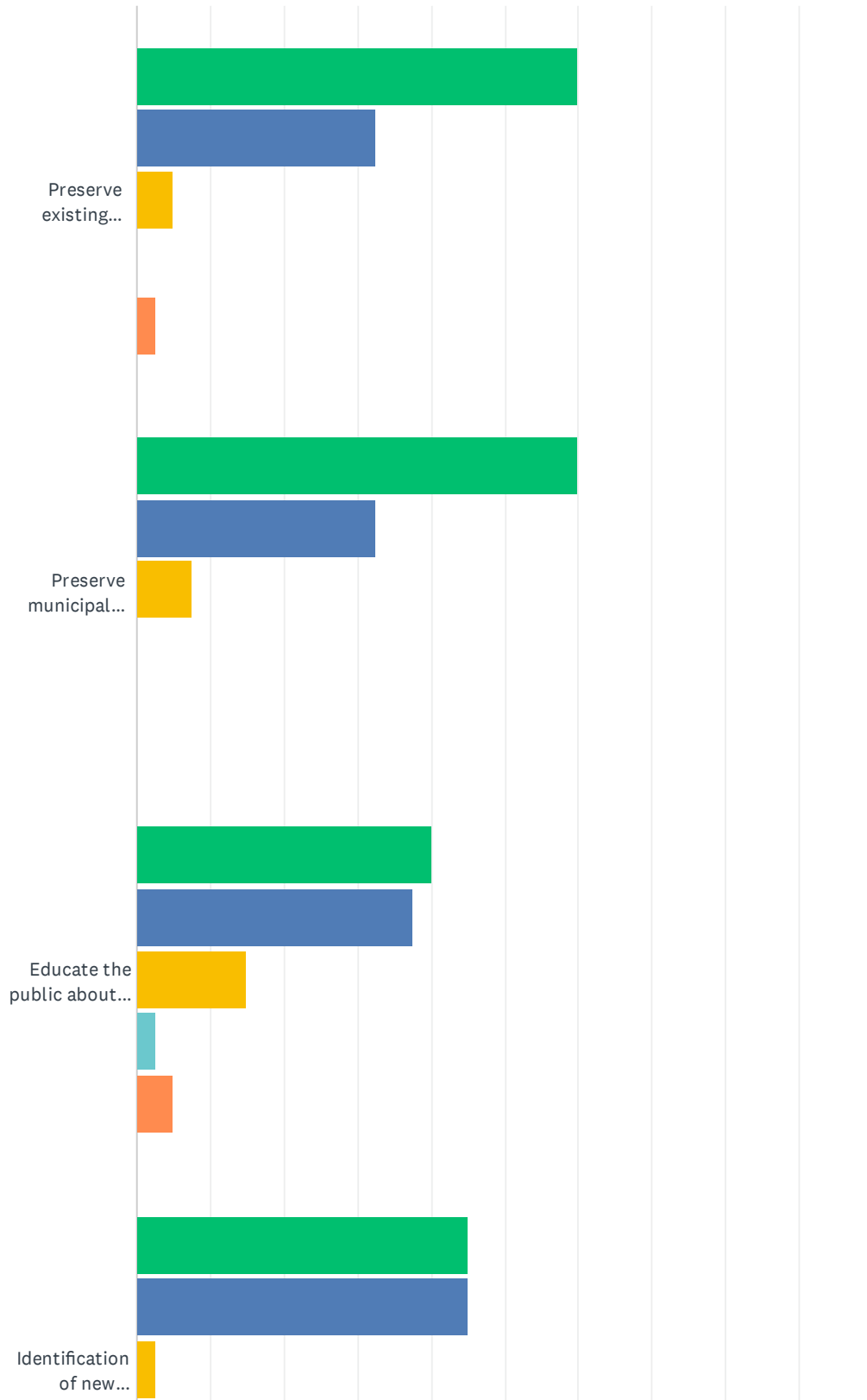
#	RESPONSES	DATE
1	Indigenous collections, Euro-Canadian items	5/30/2022 10:41 AM
2	I would like to see all of the above incorporated together. This is important history and should be treated that way. Indigenous and Scottish roots are all over Cornwall areas.	5/27/2022 6:18 PM
3	Other evidence of human activity	5/27/2022 2:07 PM
4	Nothing stop [REDACTED] with our town. Your a waste time and money	5/27/2022 12:32 PM
5	Old buildings. First settlement.	5/27/2022 11:31 AM
6	Indigenous	5/27/2022 11:29 AM
7	Inverarden to begin with.	5/27/2022 11:19 AM
8	Anything indigenous.	5/27/2022 11:00 AM
9	Burial grounds (heritage cemeteries) and early architecture.	5/27/2022 10:59 AM
10	Its a waste of Tax Payers Dollars	5/27/2022 9:25 AM
11	Would be interested in investigation along waterfront.	5/27/2022 7:33 AM
12	Indigenous camps and villages Burial grounds Shipwrecks	5/26/2022 1:58 PM
13	Indigenous camps and villages Pioneer homes Shipwrecks	5/26/2022 1:56 PM
14	Any	5/26/2022 6:24 AM
15	First street west red brick townhouses	5/25/2022 8:55 PM
16	All related aspects are of interest to me	5/25/2022 8:39 PM
17	Francophone community (La Citadelle artifacts, houses/families located in the French quarter, etc)	5/25/2022 8:00 PM
18	Pioneer homes	5/25/2022 4:39 PM
19	I think that Indigenous artifacts, etc would be appropriate due to the proximity/overlap of our communities. Also the old house set back from the highway 2, Invermere I believe? It would be a beautiful property and home to restore. The house along second street west, across from Jenna Court has been vacant since I've lived here. It's a shame to see these big beautiful old homes fall apart.	5/25/2022 1:57 PM
20	All of them, the more the better.	5/25/2022 1:31 PM
21	Anything indigenous, we are right next door to an amazing and unique reserve, we need to showcase as much talent and teachings from them as we can. By doing this the city of Cornwall can learn the lives of the Mohawks of akwesasne and learn to live with them instead of hatred against them. We need more showcased so we can appreciate our oldest form of history	5/25/2022 12:07 PM

City of Cornwall Archaeological Management Plan Public Survey

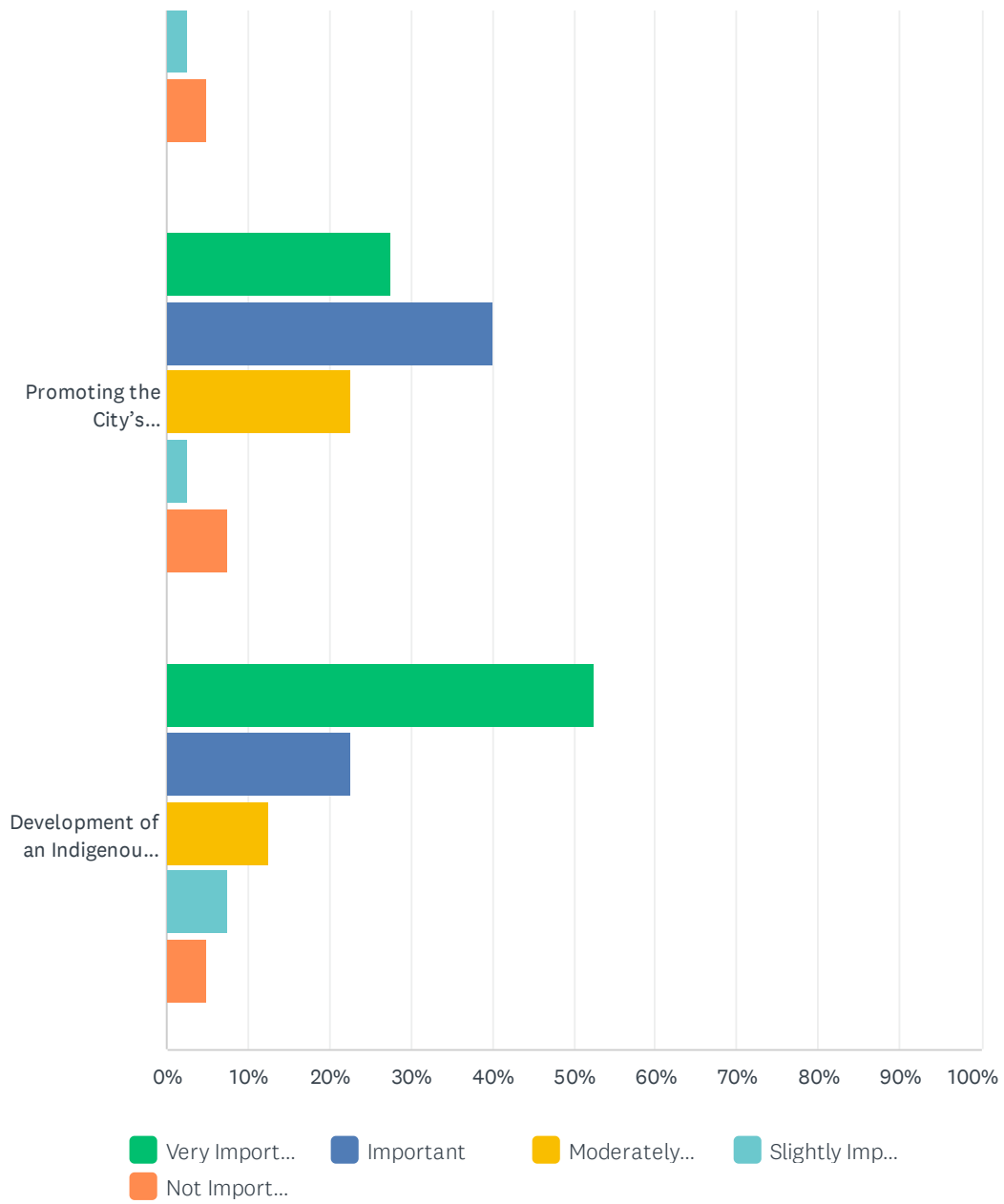
22	All history related to first nations and the war of 1812. Secondly the removal of villages for the seaway.	5/17/2022 11:55 AM
23	Industrial heritage Canal heritage Early settlement War of 1812	5/16/2022 2:06 PM
24	Indigenous and colonial artifacts Industrial history - early 20th century	5/16/2022 2:03 PM
25	Early settlement Industrial legacy First Nations	5/16/2022 1:36 PM
26	Water front and old industrial/commercial sites.	5/8/2022 9:17 AM

Q5 How should the City prioritize the following functions with respect to archaeology? Please rank from Very Important to Not Important.

Answered: 40 Skipped: 2



City of Cornwall Archaeological Management Plan Public Survey

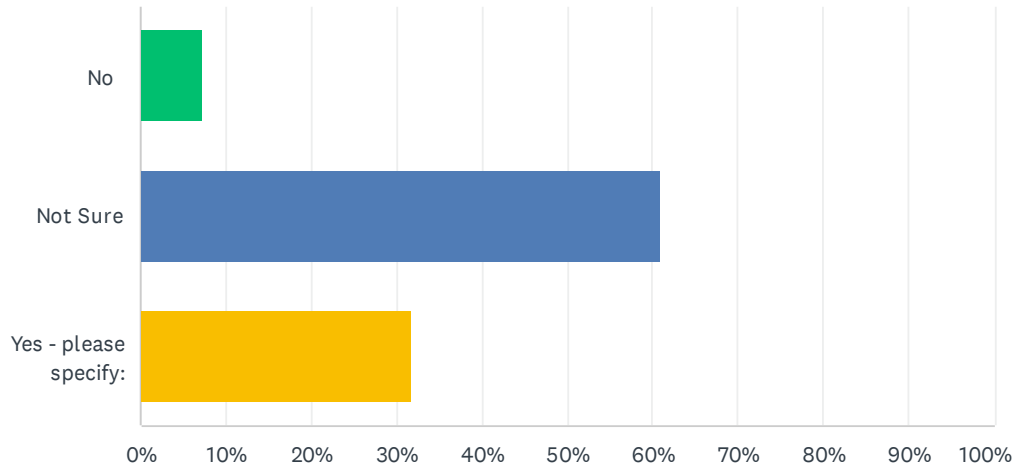


City of Cornwall Archaeological Management Plan Public Survey

	VERY IMPORTANT	IMPORTANT	MODERATELY IMPORTANT	SLIGHTLY IMPORTANT	NOT IMPORTANT	TOTAL	WEIGHTED AVERAGE
Preserve existing archaeological resources.	60.00% 24	32.50% 13	5.00% 2	0.00% 0	2.50% 1	40	1.52
Preserve municipal records and historical documents.	60.00% 24	32.50% 13	7.50% 3	0.00% 0	0.00% 0	40	1.48
Educate the public about the City's archaeological resources.	40.00% 16	37.50% 15	15.00% 6	2.50% 1	5.00% 2	40	1.95
Identification of new archaeological resources.	45.00% 18	45.00% 18	2.50% 1	2.50% 1	5.00% 2	40	1.77
Promoting the City's archaeological resources.	27.50% 11	40.00% 16	22.50% 9	2.50% 1	7.50% 3	40	2.23
Development of an Indigenous Engagement Protocol for archaeological assessments related to municipal development projects.	52.50% 21	22.50% 9	12.50% 5	7.50% 3	5.00% 2	40	1.90

Q6 Are there areas in Cornwall that you would like to be considered to be highlighted and featured in the AMP digital mapping?

Answered: 41 Skipped: 1

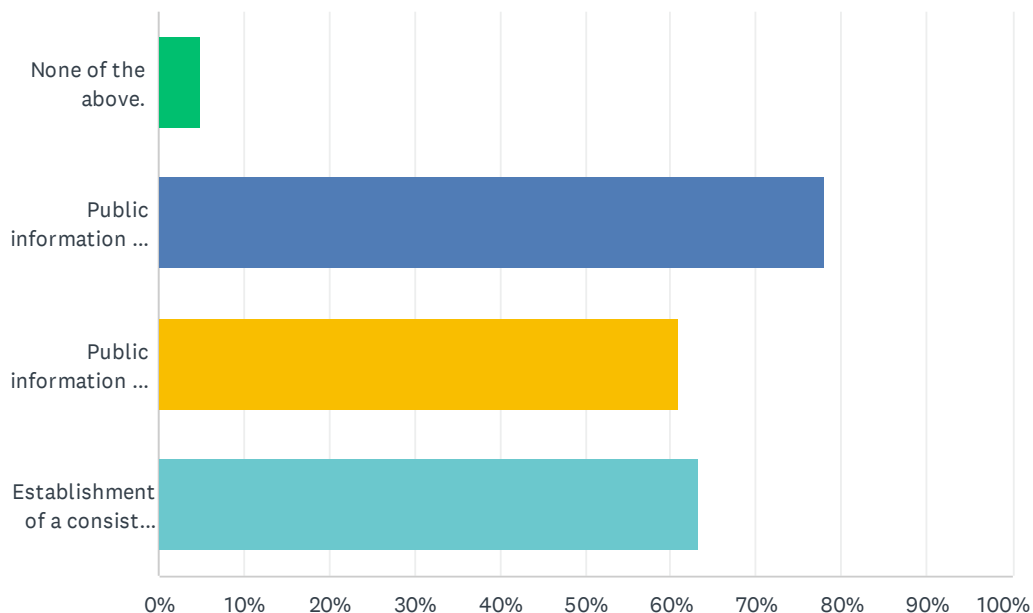


ANSWER CHOICES	RESPONSES
No	7.32% 3
Not Sure	60.98% 25
Yes - please specify:	31.71% 13
TOTAL	41

#	YES - PLEASE SPECIFY:	DATE
1	Areas along the park where the original shoreline was.	5/30/2022 10:41 AM
2	Every city and town in Canada was built on native lands	5/27/2022 11:00 AM
3	Original square mile and designated sites	5/27/2022 7:33 AM
4	Canal, jail lot is a grave yard, Inverarden	5/27/2022 1:30 AM
5	N/A	5/26/2022 3:01 PM
6	North end Cornwall	5/26/2022 3:00 PM
7	Everything	5/26/2022 1:56 PM
8	Waterfront	5/25/2022 4:39 PM
9	Anything in the parks. Also, it would be cool if anything underwater in the River would cool to identify, ship wrecks, lost villages, etc.	5/25/2022 1:31 PM
10	N/A	5/16/2022 2:08 PM
11	Industrial corridor, downtown retail resources etc.	5/16/2022 2:06 PM
12	Not areas but themes - primarily industrial works that bisect the city.	5/16/2022 1:36 PM
13	Old streams that have been covered up with storm sewer or culverts. And are now hidden from our sites.	5/8/2022 9:17 AM

Q7 What additional types of tools would you like to see established to encourage the protection of archaeological resources in Cornwall? Select all that apply.

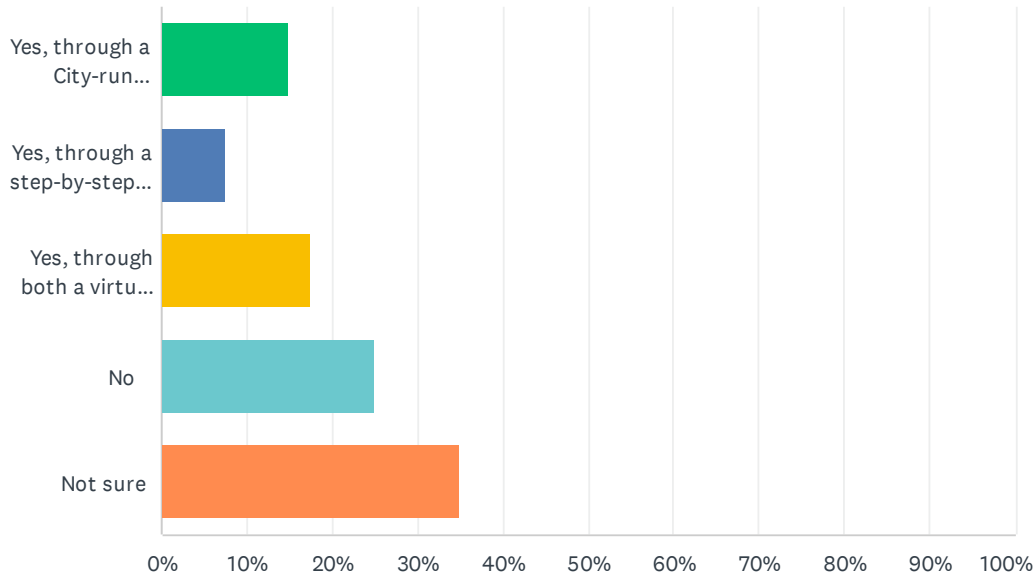
Answered: 41 Skipped: 1



ANSWER CHOICES	RESPONSES	
None of the above.	4.88%	2
Public information on the existing archaeological resources in Cornwall and their community/historical benefits.	78.05%	32
Public information on the implications of the discovery of archaeological resources on a property.	60.98%	25
Establishment of a consistent approach for engaging with Indigenous communities for archaeological assessments, prior to development or infrastructure projects (e.g. road projects).	63.41%	26
Total Respondents: 41		

Q8 Would you be interested in receiving training on the new AMP once it is approved by City Council?

Answered: 40 Skipped: 2



ANSWER CHOICES	RESPONSES	
Yes, through a City-run virtual training session.	15.00%	6
Yes, through a step-by-step digital guide.	7.50%	3
Yes, through both a virtual training session and guide.	17.50%	7
No	25.00%	10
Not sure	35.00%	14
TOTAL		40

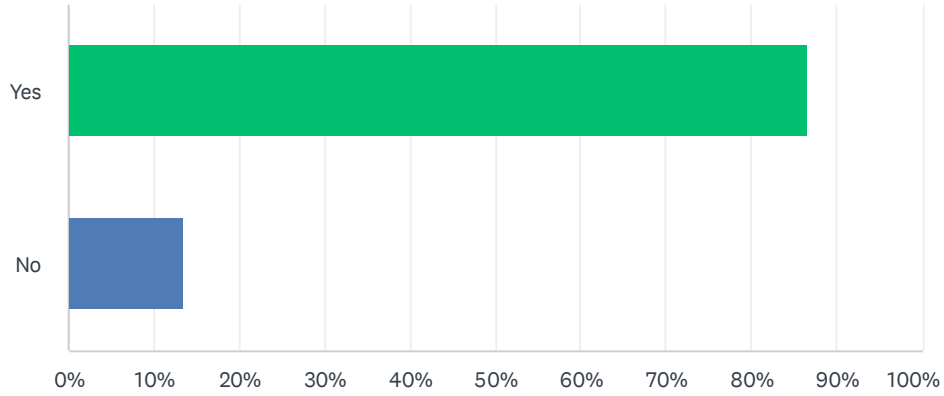
Q9 Please submit any questions or comments you would like to make on the Draft Research and Background Report (March 2022).

Answered: 10 Skipped: 32

#	RESPONSES	DATE
1	Stop wasting our [REDACTED] money. You change [REDACTED] and you [REDACTED] everybody off. Just reading your [REDACTED] makes my stomach turn	5/27/2022 12:32 PM
2	As a half native id like to see more surrounding native . but maybe we can start with clean drinking water on the reservations?	5/27/2022 11:00 AM
3	Make sure the maps/reports etc are available in hard copy, not just digital, for those of us are averse to "everything is now online".	5/26/2022 1:56 PM
4	Thank you for caring	5/25/2022 8:55 PM
5	what about historical buildings and parts of the history.	5/17/2022 11:55 AM
6	No real questions about the draft research, but I believe the direction in which the plan is going in is the correct one. I enjoy the transparency to a certain degree of course and hope it continues throughout the project.	5/16/2022 2:22 PM
7	Good early start.	5/16/2022 2:06 PM
8	Yet to be read.	5/16/2022 1:34 PM
9	What are the criteria for determining archaeological potential?	5/16/2022 1:32 PM
10	Please specify how old something has to be before it's considered archeological vs historical...or are they one of the same?	5/7/2022 5:06 PM

Q10 Was the information presented in the video presentation and display boards helpful?

Answered: 30 Skipped: 12



ANSWER CHOICES	RESPONSES	
Yes	86.67%	26
No	13.33%	4
TOTAL		30

Q11 Please provide any suggestions for how to improve future online or in-person Public Open Houses (e.g. format, level of information).

Answered: 8 Skipped: 34

#	RESPONSES	DATE
1	provide an open house in Akwesasne	5/30/2022 10:41 AM
2	Leave	5/27/2022 12:32 PM
3	Did not know there was a video until the previous question.	5/25/2022 1:31 PM
4	None needed the presentation was easy to follow and clear.	5/16/2022 2:22 PM
5	Print i.e. media brochures.	5/16/2022 2:08 PM
6	A booth at Ribfest or other public event might garner interest. Talk at a high school? etc.	5/16/2022 2:06 PM
7	No comment. Very good presentation.	5/16/2022 2:03 PM
8	Perhaps a bit more on criteria.	5/16/2022 1:36 PM

Q12 Please provide any other comments you would like to add, related to the City of Cornwall AMP.

Answered: 8 Skipped: 34

#	RESPONSES	DATE
1	A great way to showcase the shared history of the area and how to preserve archaeological sites for the future.	5/30/2022 10:41 AM
2	Your a waste of money and oxygene	5/27/2022 12:32 PM
3	Its a waste of Tax Payers Dollars	5/27/2022 9:25 AM
4	Good start, hopefully continues.	5/26/2022 3:00 PM
5	Who is going to do physical work if identification of sites is made? - Program to assist developers!! Suggestion to use local print media to post future project deliverables.	5/16/2022 2:08 PM
6	Have a stronger focus on items of Cornwall's industrial past. Cornwall has a rich history when it comes to the industrial period of the 19th century i.e. old machinery, work attire.	5/16/2022 2:03 PM
7	Long overdue - great to have it started. Would like to see public information and hopefully aspects of restoration/reconstruction/stabilization.	5/16/2022 1:36 PM
8	I am concerned about how detailed this AMP will be? At what level will a lot owner be required to provide an arch study.	5/16/2022 1:34 PM

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