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Cornwall
ONTARIO CANADA
Archaeological Management Plan
Plan de gestion archéologique

City of Cornwall Archaeological Management Plan

Public Open House #1

Presenters

Stephen Jarrett, Senior Archaeologist, WSP-Golder

Nadia De Santi, Senior Planner, WSP-Golder

Thursday May 5, 2022, 5 pm – 7 pm

Today's Agenda

1. **Project Team Introductions**

2. **Project Overview**
   - Project Process
   - Draft Research and Background Report (March 2022)

3. **Q&A / Feedback**

4. **Next Steps**

Project Team

City of Cornwall Staff

Mark Boileau	General Manager, Planning, Development & Recreation
Alex Gatien	Development Planner
Lindsay Parisien	Development Planner
Michael Fawthrop	Division Manager, Infrastructure

Consultant Team / WSP-Golder

Helen Moore	Project Manager & Senior Archaeologist
Stephen Jarrett	Senior Archaeologist
Aaron Mior	Senior Marine Archaeologist
Michael Teal	Senior Archaeologist
Nadia De Santi	Senior Planner
Jill MacDonald	Planner
Lindsay Benjamin	Senior Cultural Heritage Specialist
Bojan Radojevic	Senior GIS Technician

Background

An **Official Plan** is a guiding policy document that provides direction on future growth and land use for a community or municipality.

An **archaeological management plan** includes a management framework to ensure the future identification, evaluation and conservation of archaeological resources.

Section 10.11.iv of the City of Cornwall's Official Plan states that the City may choose to prepare an Archaeological Management Plan (AMP).

Official Plan - 2018

City of Cornwall

Adopted by City Council, October 23, 2017
Approved by the Ministry of Municipal Affairs and Housing, April 11, 2018

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Study Purpose

The AMP aims to prepare a framework that ensures the identification, evaluation and conservation of Cornwall's archaeological resources.

The AMP will include all of the lands within the City of Cornwall.

Archaeological Resources

Archaeological Resources are objects or features of cultural heritage value or interest. The term may refer to artifacts or archaeological sites.

Indigenous artifacts

Examples:

- Stone tools/lithics
- Ceramics/pottery
- Bone/shell artifacts

Euro-Canadian artifacts

Examples:

- Ceramics
- Glass
- Metals

Archaeological sites

Examples:

- Indigenous hunting camps and villages
- Battlefields
- Pioneer homes
- Burial grounds and cemeteries
- Shipwrecks
- Other evidence of past human activity

Archaeological Assessments in Ontario

The archaeological fieldwork process in Ontario has four stages. Not all stages are necessary for all projects.

Stage 1:

Background Study and Property Inspection

- Background review of property's geography, land use, historical information.
- Property inspection where needed.

Stage 2:

Mitigation of Development Impacts

- Survey of property to identify any present archaeological resources.
  - Pedestrian survey or test pitting.
- If significant archaeological sites are identified, Stage 3 is required.

Stage 3:

Site-specific Assessment

- Mapping of archaeological site.
- Excavation of test units and/or test trenches.
- Recommendations may be made for Stage 4 mitigation strategies where needed.

Stage 4:

Mitigation of Development Impacts

- Implementation of long-term protection strategies for archaeological sites.
- Where site protection is not possible, excavation is conducted to document the site and remove artifacts prior to construction.

AMP Objectives

Five Main Objectives:

1) To outline policy and protocols for managing archaeological resources;
2) To compile known cultural heritage and archaeological evidence;
3) To develop an archaeological site potential model;
4) To outline an Indigenous Engagement Protocol; and
5) To provide recommendations to conserve archaeological resources.

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Archaeological Management Plan (AMP) Results

What is the overall goal?

To conserve the City's archaeological resources for future generations.

What will we achieve?

The creation of a planning tool that will inform the City of how to manage both known and potential archaeological resources. Mapping will be a key feature, as it will visually inform of archaeological potential.

What will the AMP do for the City?

- The AMP will provide a clear path for the City when a development application is submitted,
- The AMP will create clarity for both the City and developers as to expectations,
- The AMP will provide the information necessary to the ensure land use decisions comply with provincial legislation.

Project Process

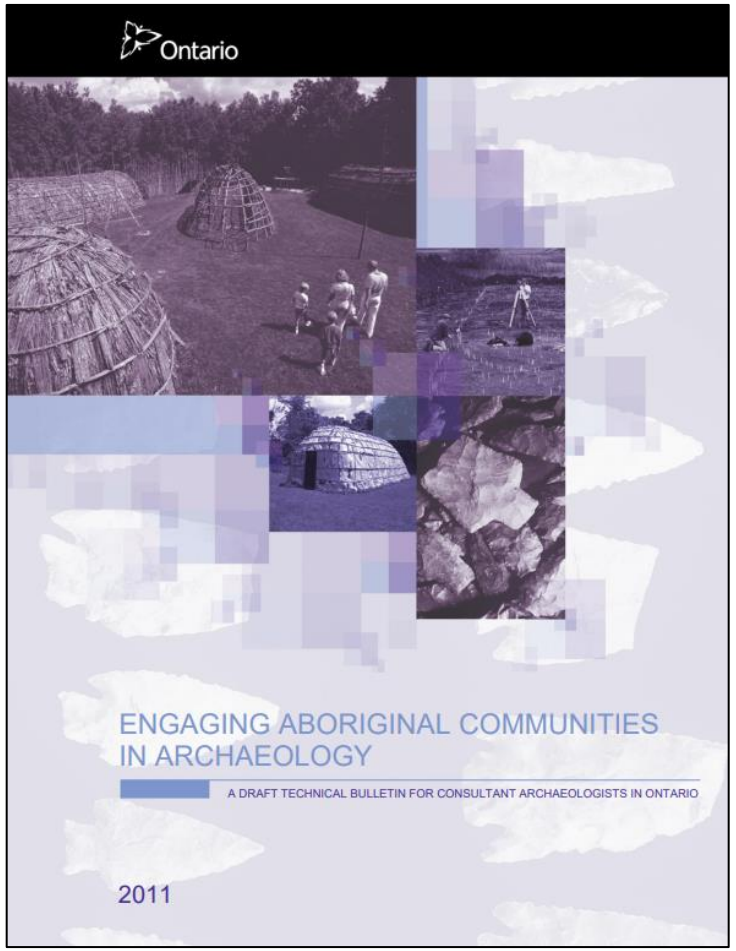
Main Project Phases	Engagement Events (Phase 3)*	Key Deliverables
Phase 1: Consultation Strategy	Preliminary Outreach to Key Groups	Final Consultation Strategy
Phase 2: Research and Background Report	Meetings #1 with Key Groups / POH #1 and Survey	Final Research and Background Report
Phase 4: Consultation Report	N/A	Interim "As We Heard It" Report
Phase 5: Draft AMP	Meetings #2 with Key Groups / POH #2	Draft AMP / Final "As We Heard It" Report
Phase 6: Final AMP	Presentation to City Council	Final AMP
Phase 7: Training Sessions	Virtual Training Sessions	AMP Step-by-Step Guide

★ **We are Here**

*Phase 3 – Consultation Program will run concurrently with the other phases throughout the project.

Consultation Program

Key Group		Point of Engagement
City of Cornwall	• City Council • City Staff • Cornwall Municipal Heritage Committee	• Review of deliverables • Review meetings • Final approval and endorsement of AMP by Council
Members of the Public	• City residents • Local development/construction industry	• Public open houses
Technical Agencies	• Parks Canada • Ministry of Heritage, Sport, Tourism and Culture Industries (MHSTCI) • Raisin River Conservation Authority (RRCA)	• Circulation of deliverables • Review meetings
Indigenous Communities	• Mohawk Council of Akwesasne (MCA) • Huron Wendat Nation • Métis Nation of Ontario (MNO)	• Circulation of deliverables • Review meetings
Other	• Cornwall Community Museum	• Circulation of deliverables • Review meetings



Indigenous Engagement

MHSTCI's Engaging Aboriginal Communities in Archaeology draft technical bulletin (2011) sets out requirements for Indigenous engagement.

Engagement is required at Stage 3, although some Indigenous communities are expressing increased interest in being involved at Stages 1 and 2 of the assessment.

In coordination with Indigenous communities and City staff, an **Indigenous Engagement Protocol** will be developed as part of the AMP.

Indigenous Engagement

Throughout the AMP project, individual sessions will be held with Indigenous communities, including the Mohawk Council of Akwesasne.

The purpose of these sessions is to:

- Foster collaboration among City departments, Indigenous communities, external agencies and relevant organizations;
- Build trust between the City, Indigenous communities, and the public;
- Gain informed, meaningful input by providing Indigenous communities with the information and tools they need;
- Build awareness of the importance of the City's AMP and how it will affect future conservations practices of the City's archaeological resources;
- Demonstrate that the City is committed to new engagement approaches and technologies, while providing a range of engagement options to meet the needs of the community; and
- Provide a range of opportunities for the community to be involved and engaged in a manner that is proactive, invested, and true to the objectives.

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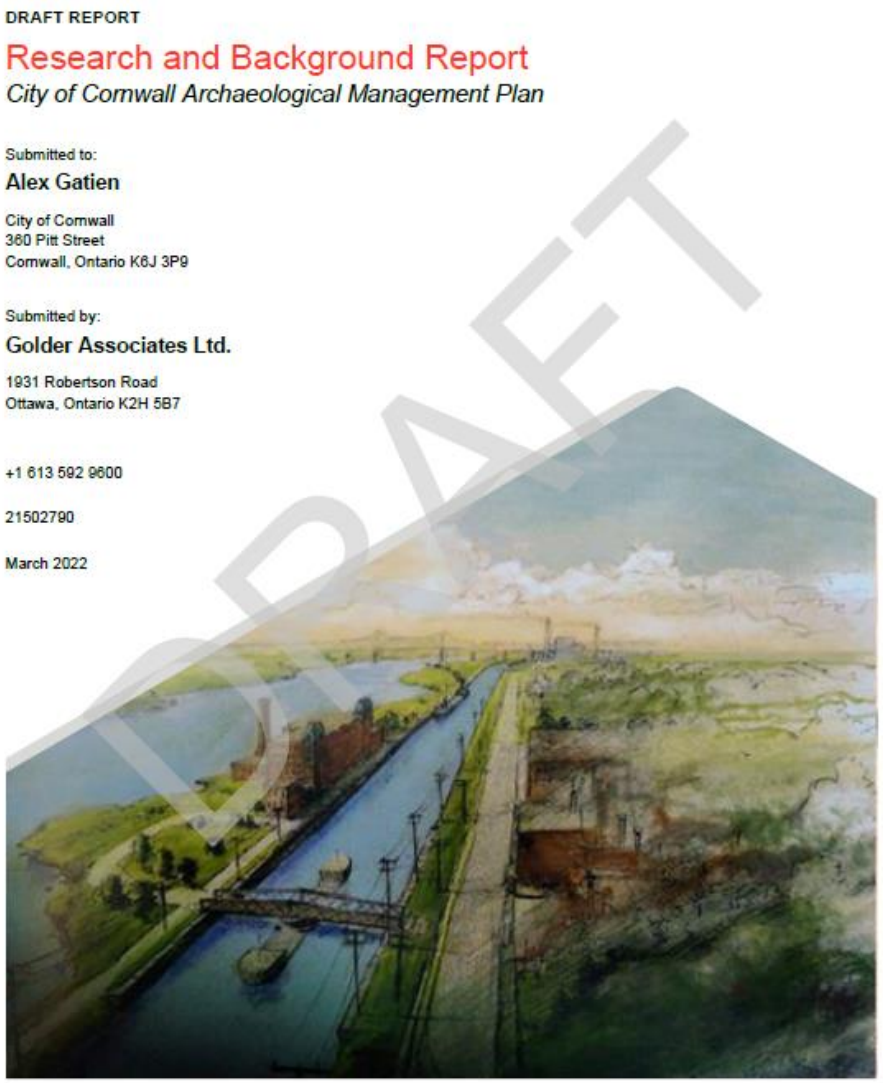
DRAFT REPORT

Research and Background Report

City of Cornwall Archaeological Management Plan

Submitted to:

Alex Gatien

City of Cornwall
360 Pitt Street
Cornwall, Ontario K6J 3P9

Submitted by:

Golder Associates Ltd.

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Ottawa, Ontario K2H 5B7

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March 2022

Draft Research and Background Report (March 2022)

A Draft Research and Background Report has been prepared to provide a background report to support the AMP.

The Draft Report includes the following:

1. Overview of provincial policy and legislation relevant to the management of archaeological resources in Cornwall;
2. Review of existing municipal policies and practices for management of archaeological resources in Cornwall;
3. Policies and practices for engagement with Indigenous communities;
4. Existing City of Cornwall development review process; and
5. Recommendations for the new AMP.

Draft Recommendations

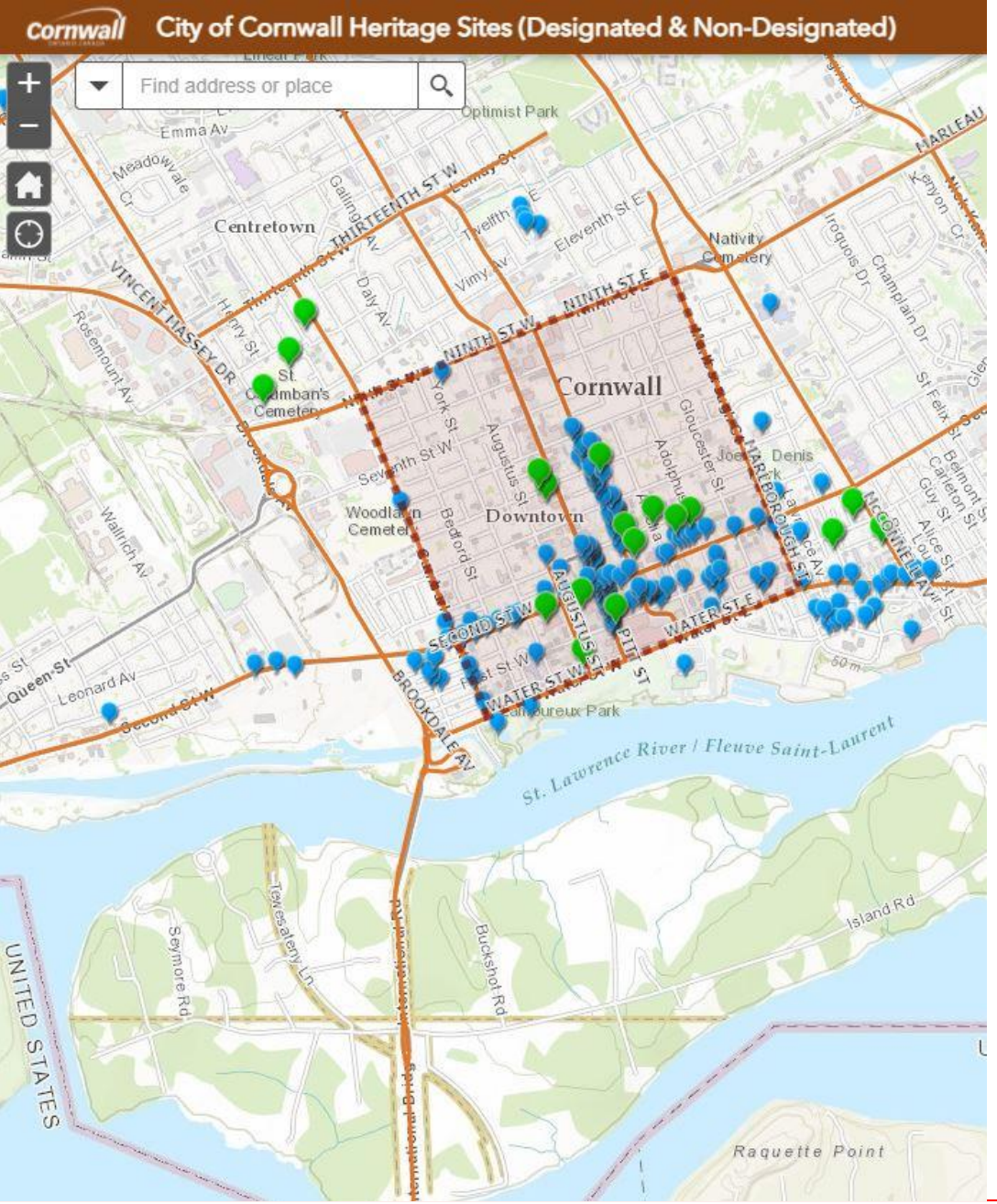
Recommendation #1

Development of an Indigenous Engagement Protocol for archaeological assessments in support of municipal projects to establish a consistent approach to Indigenous engagement.

The Protocol should include:

- Guidance to municipal staff on when Indigenous engagement should occur in the development process; and
- The process for contacting Indigenous communities for engagement.

The Protocol should be developed in consultation with Indigenous communities, including: Mohawk Nation of Akwesasne, Huron Wendat First Nation, and Métis Nation of Ontario.



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Draft Recommendations

Recommendation #2

Mapping showing areas of archaeological potential will be developed as part of the AMP. This mapping should be made publicly accessible.

Mapping would serve as a useful resource for City staff, developers, and the public.

Mapping will provide transparency for where archaeological assessments are required prior to landscape disturbance.

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Draft Recommendations

Recommendation #3

As required by MHSTCI, any information showing the locations of registered archaeological sites should be restricted.

Data layers used to create the mapping of areas of archaeological potential will contain sensitive data and should not be made publicly available.

Draft Recommendations

Recommendation #4

The new Cornwall AMP and archaeological potential mapping should be subject to regular review and updates to ensure the document's long-term viability.

Such updates will reflect current criteria for the identification and conservation of archaeological resources as established by MHSTCI.

Next Steps

May 2022

Prepare Final Research and Background Report and Interim Consultation Report

Summer 2022

Prepare Draft Archaeological Management Plan

Late Summer 2022

Public Open House #2

Your comments on the Draft Research and Background Report and responses to the Public Survey are requested by **Sunday May 29, 2022**.

Please submit your comments and completed Public Survey tonight and leave in the box at the Registration table.

The Public Survey can also be filled in online at: https://www.surveymonkey.com/r/cornwallamp

Thank you for your participation today!

Questions? Comments?

Please contact:

Alex Gatien

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Development and Recreation - Planning Division

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Email: agatien@cornwall.ca or planning@cornwall.ca

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Project Webpage Updates and Survey

https://www.cornwall.ca/en/do-business/archaeological-management-plan.aspx

https://www.surveymonkey.com/r/cornwallamp